

# THE CONVEYANCE OF CERTAIN LANDS TO PARK COUNTY, WYOMING

Mr. ENZI. Mr. President, I rise in support of legislation that I and my colleague, Senator CRAIG THOMAS, introduced on Tuesday, November 9, 1999, that would authorize the sale of certain federal lands near Cody, Wyoming to Park County Wyoming for future use as an industrial park.

By purchasing this property, and zoning it as an industrial park, Park County will be able to provide, protect, and recognize an area that is well suited for industrial development, in a manner consistent with uses on surrounding properties, and do so in a way that does not burden other areas in the community whose uses are more residential or commercial in nature.

The property in question consists of approximately 190 acres of federal land just north of the Cody City limits. Part of this land is currently leased to a number of light industrial corporations including a gypsum wall board manufacturing facility, a meat processing facility, a trucking company, an oil company, a concrete company, and a lumber company. The property is also currently used as a utility corridor and is encumbered by a natural gas pipeline, several electricity and oil and gas pipeline rights of way, and a railroad easement held by the Chicago Burlington Quincy Railroad.

This proposal offers a needed shot in the arm for an economy that has not been able to attract a diversity of new jobs based on of a shortage of available industrial property. This shortage was created by a strong federal presence—82 percent of the land in Park County is owned by the Federal Government, with 52 percent of that land designated and managed as Wilderness. This high concentration of federal land drives up the price on available private land making industrial development very difficult.

In conclusion Mr. President, I hope my colleagues can join with me in support of this legislation and together we can provide the Cody area with a wonderful community building opportunity.

## INCREASING THE MINIMUM WAGE

Mr. SANTORUM. Mr. President, I would like to take a moment to discuss the amendment offered by Senator DOMENICI, Senator ABRAHAM, and myself to raise the minimum wage. I cosponsored this proposal because I believe it represents a fair, sensible compromise.

In raising the minimum wage, it is imperative that we do not hurt the very people we are trying to help. Increasing the minimum wage always carries the risks of hindering job growth, cutting off opportunities for entry level workers, or displacing current workers. These risks are a real concern to me. In my view, any in-

crease in the minimum wage must be accompanied by measures that will negate possible unintended negative effects on workers and businesses.

I believe the Domenici amendment offers a reasonable way to help workers and businesses by coupling the wage increase with tax relief that will help small businesses offset the additional costs. I would like to highlight a few of the ways this amendment creates a win-win situation for workers and small businesses. First, our amendment provides a one dollar increase in the minimum wage, which will be phased in incrementally over the next three years. Currently, the federal minimum wage is \$5.15 per hour. Our amendment raises the minimum wage to \$5.50 per hour in 2000, to \$5.85 per hour in 2001, and to \$6.15 per hour in 2002. It also includes reforms to expand pension coverage, particularly for employees of small businesses. These provisions enhance fairness for women, increase portability for plan participants, strengthen pension security and enforcement, and streamline regulatory requirements. Likewise, our proposal permanently extends the Work Opportunity Tax Credit, which gives employers an incentive to hire people receiving public assistance. This program helps people who have fallen on hard times to move back into the workplace. A section of our proposal that I am particularly proud of allows self-employed individuals to deduct 100 percent of their health insurance costs as early as next year. Under current law, hard working men and women must wait until 2003 before they can fully deduct their health insurance costs. This measure puts small business owners, farmers, and other hard working men and women struggling to get their businesses off the ground on a level playing field with large corporations, who already enjoy full deductions for healthcare. I have fought for this parity throughout my tenure in Congress, and I thank Senator DOMENICI for including it in this amendment.

Mr. President, our amendment is a compromise package. It is a good faith attempt to help low-income workers without penalizing their employers or causing unintended job displacement. We believe the tax relief and pension reforms in this bill will help small businesses and mitigate possible adverse effects of raising the minimum wage.

Once again, I thank Senator DOMENICI for his hard work on this amendment.

## THE MANUFACTURED HOUSING IMPROVEMENT ACT

Mr. JOHNSON. Mr. President, I am pleased to offer my support and cosponsorship to S. 1452, the Manufactured Housing Improvement Act. Rural America, and my state of South Dakota in particular, is in the midst of an affordable housing crunch. In South Dakota, approximately four of ten new

single family homes are manufactured homes, and with an average cost of around \$42,000, manufactured homes enable many individuals, young families, and retired South Dakotans to enjoy the benefits of homeownership. Nearly one-quarter of the new homes nationwide are manufactured homes, and an estimated 8% of the American population lives in manufactured homes.

Despite the increasing number of manufactured homes, the Federal Manufactured Home Construction and Safety Standards Act has not been updated since its creation in 1974. Over the past twenty five years, manufactured homes have evolved from being predominately mobile trailers to permanent structures that contain the same amenities found in site-built homes. The inability of regulations to keep pace with changing technology and the nature of manufactured housing frustrates manufactured housing builders and consumers alike.

S. 1452 establishes a consensus committee that would submit recommendations to the Secretary of HUD for revising the manufactured housing construction and safety standards. In addition, the bill authorizes the Secretary of HUD to use industry label fees to administer the consensus committee and update the regulations. I applaud this unique provision that costs taxpayers nothing.

There is no question that construction codes for manufactured homes are woefully outdated and in need of revision. For example, the manufactured housing industry is running six years behind the most current electrical codes. Changes in the height of ceilings in manufactured homes since 1974 have also outpaced codes regulating the location of smoke detectors in the home. As a result, some smoke detectors in manufactured homes are several feet from the top of vaulted ceilings. Another trend in the industry is for more manufactured homes to be placed on private lots with basements. Unfortunately, out-of-date HUD regulations require water heaters to be placed on the main floor of a manufactured home, thereby prohibiting the more logical placement of water heaters in the basement and near a floor drain.

By updating construction safety regulations, this bill will benefit many South Dakotans and others who own manufactured homes. The AARP has raised valid concerns with portions of this legislation that I am hopeful can be addressed. I am confident that the concerns AARP has with the composition of the consensus committee can be worked out to ensure proper representation from consumers, industry experts, manufacturers, public officials, and other interested parties. I also commend AARP for raising the issue of warranties, and as a cosponsor of this legislation, I look forward to working with my colleagues, the manufactured housing industry, and AARP to ensure consumer access to warranties.

Another important issue that needs to be addressed in this discussion concerns installation standards that 33 states, including South Dakota, currently have. Differences in geography, soil composition, and climate make a uniform set of installation standards difficult to implement. However, I would like to see consumers in those states that currently do not have installation standards for manufactured homes receive the same level of assurance South Dakotans have that their homes will be installed correctly.

I would like to thank Senator SHELBY for introducing S. 1452 as well as Senators ALLARD and KERRY for holding hearings on the legislation in October. I am hopeful that with the help of the interested parties, we can make this important bill even better. I look forward to a continued dialogue on this issue and for the Senate to take up this issue early in the new year.

#### TRIBUTE TO DAISY GASTON BATES OF ARKANSAS

Mrs. LINCOLN. Mr. President, I rise today to pay tribute to a great American and an honored daughter of Arkansas. Daisy Gaston Bates was an author, a newspaper publisher, a public servant, a community leader. And some would say most importantly, a civil rights activist. Mrs. Bates passed away last Thursday and we in the great state of Arkansas are celebrating the life of one of our greatest citizens.

Mrs. Bates believed in justice and equality for all of us. No doubt it was that love of freedom and equality that compelled her crusade in 1957 for the rights of nine African-American children to attend Little Rock's all-white Central High School. Daisy Bates played a central role, as Arkansas president of the National Association of Colored People, in the litigation that led up to that confrontation on the school steps. This was a defining moment in the history of the civil rights movement.

According to her own accounts and those of the Little Rock Nine, the students would gather each night at the Bates' home to receive guidance and strength. It was through the encouragement of Daisy Bates and her husband that these young men and women were able to face the vicious and hateful taunts of those so passionately opposed to their attendance at Central High.

Mrs. Bates and her husband, L.C., also published a newspaper, the Arkansas State Press, which courageously published accounts of police brutality against African-Americans in the 1940's and took a stance for civil rights. Eventually, Central High was integrated and Daisy and her husband were forced to close their newspaper because of their civil rights stance. Advertisers withdrew their business and the paper suffered financial hardships from which it could not recover. She and L.C. were threatened with bombs and guns. They

were hanged in effigy by segregationists.

But Daisy Bates persevered. She did all this, withstood these challenges, because she loved children and she loved her country. She had an internal fire, instilled in her during a childhood spent in Huttig, Arkansas. And this strong character shone through as she willingly took a leadership role to battle the legal and political inequities of segregation in our state and the nation.

Mrs. Bates continued to work tirelessly in anti-poverty programs, community development and neighborhood improvement. She published a book, for which another remarkable woman, Eleanor Roosevelt, wrote the introduction. Daisy also spent time working for the Democratic National Committee and for President Johnson's administration.

Many people honored Daisy Bates during her lifetime. In 1997, Mrs. Bates received for her courage and character, the Margaret Chase Smith Award, named after the second woman ever elected to the U.S. Senate. Daisy Bates carried the Olympic torch from a wheelchair during the 1996 Atlanta games. Many more, I am sure, will honor her after her death. I am proud to honor her today in the U.S. Senate.

Mrs. Bates will lie in state on Monday at the State Capitol Rotunda in Little Rock. Ironically, this is only blocks away from the school where that famous confrontation occurred in 1957. And in another twist of fate, the Little Rock Nine are scheduled to receive Congressional Gold Medals in a White House ceremony with President Bill Clinton this Tuesday, the very same day Daisy Bates will be laid to rest.

This great woman leaves a legacy to our children, our state and our nation; a love of justice, freedom and the right to be educated. A matriarch of the civil rights movement has passed on but I'm encouraged by the words of her niece, Sharon Gaston, who said, "Just don't let her work be in vain. There's plenty of work for us to do."

Mr. President, there is still much work to be done to bring complete civil rights and equality to our nation. Today, as we pause to remember Daisy Gaston Bates, I hope we will be renewed and refreshed in our efforts.

#### CONGRESSIONAL BUDGET OFFICE ESTIMATES OF S. 977

Mr. MURKOWSKI. Mr. President, on November 2, 1999, I filed Report 206 to accompany S. 977, that had been ordered favorably reported on October 20, 1999. At the time the report was filed, the estimates by Congressional Budget Office were not available. The estimate is now available and concludes that enactment of S. 977 would "result in no significant costs to the federal government." I ask unanimous consent that a copy of the CBO estimate be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
Washington, DC, November 2, 1999.

Hon. FRANK H. MURKOWSKI,  
Chairman, Committee on Energy and Natural Resources,  
Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 977, the Miwaleta Park Expansion Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contacts are Mark Grabowicz (for federal costs), who can be reached at 226-2860, and Marjorie Miller (for the impact on state and local governments), who can be reached at 225-3220.

Sincerely,

DAN L. CRIPPEN.

Enclosure.

#### S. 977—Miwaleta Park Expansion Act

S. 977 would direct the Secretary of the Interior to convey, without compensation, Miwaleta Park and certain adjacent land to Douglas County, Oregon. The bill stipulates that the county must use this land for recreational purposes. Currently, the Bureau of Land Management (BLM) allows the county to use the land for a park at no cost to the county. Because BLM does not plan to sell the land or otherwise generate receipts from it, CBO estimates that implementing S. 977 would result in no significant costs to the federal government. The bill would not affect direct spending or receipts, so pay-as-you-go procedures would not apply.

S. 977 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act. Douglas County might incur some costs as a result of the bill's enactment, but any such costs would be voluntary. The county also would benefit, however, because it would receive land at a negligible cost. The bill would have no significant impact on the budgets of other state, local, or tribal governments.

On October 29, 1999, CBO transmitted a cost estimate for H.R. 1725, the Miwaleta Park Expansion Act, as ordered reported by the House Committee on Resources on October 20, 1999. The two bills are very similar and the cost estimates are identical.

The CBO staff contacts are Mark Grabowicz (for federal costs), who can be reached at 226-2860, and Marjorie Miller (for the impact on state and local governments), who can be reached at 225-3220. This estimate was approved by Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

#### ESTABLISHMENT OF THE UNITED STATES JOINT FORCES COMMAND

Mr. LIEBERMAN. Mr. President, I rise today to commend the Secretary of Defense, Bill Cohen, the Chairman of the Joint Chiefs of Staff, General Hugh Shelton, the Commander in Chief Joint Forces Command Admiral Hal Gehman, and the Army Chief of Staff, General Eric Shinseki for their commitment to transforming our current military force to one which will assure our military superiority well into the twenty first century.

Secretary Cohen and General Shelton have taken strong and direct action to establish transformation as the guiding policy for the Department of Defense.